

Message Text

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CINCUSAREUR

CINCUSAFE

USDEL MBFR VIENNA

C O N F I D E N T I A L USNATO 901

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: FEB 18 DRC MEETING: MINISTERIAL GUIDANCE

REF: A. USNATO 575

B. USNATO 460 (NOTAL)

C. STATE 22506 (NOTAL)

D. USNATO 701

E. STATE 35746 (NOTAL)

BEGIN SUMMARY: DURING FEBRUARY 18 MEETING, DRC ENDORSED FORMAT OF IS-PREPARED DRAFT (REF A), SUPPLEMENTED BY US INPUT ON "NATO DEFENSE IN THE LONG TERM," (REFS B AND C) AS ACCEPTABLE BASIS FOR DEVELOPMENT OF 1975 MINISTERIAL GUIDANCE DOCUMENT. US REP (DR. LEGERE) EMPHASIZED IMPORTANCE OF CLEAR-CUT IMPLEMENTING DIRECTIVES IN FINAL GUIDANCE DOCUMENT. REPS SHOWED DISSATISFACTION WITH SUBSTANCE OF DRAFT PARAS ON WARNING OF WAR, CONFIDENTIAL

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RESOURCES, AND MBFR AND SUGGESTED THAT DRC MORE EFFECTIVELY MESH US INPUT ON LONG TERM CONSIDERATIONS WITHIN TOTAL DRAFT DOCUMENT. DRC WILL BEGIN DETAILED DISCUSSIONS OF DRAFT LANGUAGE FEBRUARY 19. END SUMMARY.

1. DURING INTRODUCTORY REMARKS TO FEBRUARY 18 DRC DISCUSSION OF MINISTERIAL GUIDANCE, CHAIRMAN HUMPHREYS ASKED REPS TO DEVELOP FINAL GUIDANCE DOCUMENT WHICH IS "PRECISE, DEFINITE, AND INCAPABLE OF MISINTERPRETATION" RATHER THAN "LOWEST COMMON DENOMINATOR" AND REQUESTED COMMENTS ON FORMAT AND THRUST OF IS DRAFT (REF A) AS SUPPLEMENTED BY US INPUT ON NATO DEFENSE IN THE LONG TERM (REF B AND C). ALL REPS EXCEPT REPEAT EXCEPT MILITARY COMMITTEE, PORTUGUESE, AND TURKISH (THEY REMAINED SILENT) AND SHAPE (NOT PRESENT) COMPLIMENTED IS ON DRAFT FORMAT AND AGREED IT PROVIDED AN ACCEPTABLE BASIS FOR FURTHER DISCUSSION.

2. WHILE MOST REPS RESERVED SPECIFIC COMMENTS ON DRAFT FOR FUTURE DRC MEETINGS, THEY RAISED QUESTIONS ABOUT FOLLOWING AREAS IN THEIR GENERAL REMARKS:

A) WARNING OF WAR: VIRTUALLY ALL REPS EXPRESSED DISSATISFACTION WITH IS DRAFT PARAGRAPHS 17-20 AND MOST SUPPORTED GREATER RELIANCE ON/ADHERENCE TO APPROPRIATE SECTIONS OF MC-161 FOR DURATION REPEAT DURATION OF WARNING TIME AND SUGGESTED THAT FINAL GUIDANCE DOCUMENT EMPHASIZE MORE EFFECTIVE USE REPEAT USE OF WARNING TIME. US REP (DR. LEGERE) CIRCULATED PROPOSED SUBSTITUTE FOR IS-DRAFT PARAS 17-20 AS PER PARA 4D, REF D. IN RESPONSE TO ASYG HUMPHREYS' COMMENT THAT GUIDANCE MUST PROVIDE MILITARY AUTHORITIES WITH "SOME FIGURES" ON DURATION OF WARNING TIME, US REP REMINDED HUMPHREYS THAT "IS SERVES DRC" AND THAT VIRTUALLY ALL DRC REPS HAD SUPPORTED GUIDANCE EMPHASIS ON MORE EFFECTIVE USE OF WARNING TIME RATHER THAN ON THEORETICAL DURATION OF WARNING TIME.

B) NATO DEFENSE IN THE LONG TERM: UK REP (LEGGES) SAID LONDON DID NOT REPEAT NO DISAGREE WITH "THOUGHTS" IN US INPUT FOR NATO DEFENSE IN LONG TERM SECTION, BUT SAID SUBSEQUENT SECTIONS OF IS DRAFT REPEATED ELEMENTS OF US INPUT. HE ASKED DRC TO ELIMINATE THIS DUPLICATION AND EXPAND SECTION ON NATO DEFENSE IN THE LONG TERM TO PROVIDE "LENGTHIER, MORE NARRATIVE BACKGROUND" FOR BOTH SHORT TERM AND LONG TERM PLANNING CONSIDERATIONS. NETHERLANDS REP (CARSTEN) SUPPORTED "LONGER, MORE NARRATIVE" SECTION. DANISH REP (ROSENTHAL) SAID CONFIDENTIAL

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HIS AUTHORITIES HAD "DIFFICULTY" WITH US CALL FOR REAL INCREASES IN DEFENSE SPENDING; NETHERLANDS AND BELGIAN (COL TAYMANS) REPS SUPPORTED SUCH INCREASES.

C) MBFR: NETHERLANDS AND BELGIAN REPS RECOMMENDED DELETING REFERENCE TO POSSIBLE REDUCTIONS IN TACTICAL NUCLEAR WEAPONS; ITALIAN REP (ADM. MACCHIAVELLI) RECOMMENDED DELETING DRAFT PARA 31.

3. US REP EMPHASIZED NEED FOR DRC TO SHIFT FROM DISCUSSIONS OF PRINCIPLES TO "HARD-HITTING, PRACTICAL GUIDANCE WHICH OUTLINES SPECIFIC OBJECTIVES AND IDENTIFIES RESPONSIBLE AUTHORITIES -- WHETHER NATO OR NATIONAL." DRAWING FROM REFS D AND E, HE ASKED DRC TO DEVELOP CLEAR-CUT IMPLEMENTING DIRECTIVES IN

DRAFT PARA 45 FOR INTER ALIA FOLLOWING AREAS:

A. PRIORITIES AND RESOURCES: PARA 45 SHOULD PROVIDE NATO MILITARY AUTHORITIES (NMA'S) WITH SPECIFIC RESOURCE CONSTRAINTS ON WHICH THEY CAN BASE FORCE PROPOSALS. IT SHOULD INVITE NMA'S TO APPLY RIGOROUS PRIORITIES -- TAILORED TO REGIONAL REQUIREMENTS -- WHEN DEVELOPING FORCE PROPOSALS.

B. WARNING TIME: PARA 45 SHOULD ASK COUNTRIES TO TAKE NECESSARY NATIONAL STEPS TO PERMIT EFFECTIVE RESPONSES BOTH PRIOR TO AND AFTER FINAL WARNING OF WAR.

C. COMMON AND COOPERATIVE PROGRAMS: PARA 45 SHOULD, WHEN POSSIBLE, ADDRESS PROBLEM OF "WHO DOES WHAT" TO IMPLEMENT GREATER ALLIED COOPERATION.

D. NATO FORCE PLANNING: IN LIGHT OF RECENT QUESTIONS IN EXECUTIVE WORKING GROUP AND DRC ABOUT CONTINUING USEFULNESS OF AD-70 SPRING REVIEW, PARAGRAPH 45 MIGHT INVITE DPC PERM REPS TO EXAMINE ADEQUACY OF EXISTING SYSTEM FOR MONITORING AND REVIEWING IMPLEMENTATION OF THE NEW, EXPANDED MINISTERIAL GUIDANCE.

4. IN CONCLUDING REMARKS, CHAIRMAN HUMPHREYS SAID THAT DRC CONSENSUS SUPPORTED EXISTING DRAFT GUIDANCE AS BASIS FOR FUTURE DISCUSSIONS AND THAT MAIN PROBLEM AREAS INCLUDED MESHING US INPUT ON NATO DEFENSE IN THE LONG TERM WITH IS DRAFT, FORMULATING ACCEPTABLE GUIDANCE ON RESOURCES, AND REFINING SECTION ON WARNING OF WAR. REFERRING TO REPS REQUESTS FOR CLEAR-CUT IMPLEMENTING DIRECTIVES, HE SAID PARA 45 SHOULD "DISTILL ESSENCE" OF PREVIOUS SECTIONS. US REP SAID PARA 45 SHOULD DO MORE THAN SUMMARIZE EARLIER SECTIONS;
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AS A VEHICLE FOR CONCISE GUIDANCE TO NMA'S, NATIONS AND DPC PERM REPS, IT COULD BE THE "HEART" AND MOST IMPORTANT PART OF THE FINAL GUIDANCE DOCUMENT.

5. UNDER ANY OTHER BUSINESS, CHAIRMAN HUMPHREYS CITED RECENT MILITARY COMMITTEE (MC) DISCUSSIONS ABOUT POSSIBLE NEED TO REVIEW NATO "CONSULTATION PROCESS" ASSOCIATED WITH INCREASINGLY NUMEROUS NATIONAL DEFENSE REVIEWS. HE ASKED MC REP (GEN TOMMASINI) TO REMIND MC THAT DRC AND DPC WERE INVOLVED IN EXISTING CONSULTATION PROCESSES AND WANTED TO BE CONSULTED IF MC DETERMINES NEED FOR CHANGE IN NATO PROCEDURES.
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USCINCEUR
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